116TH CONGRESS 1ST SESSION	<b>S.</b>
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To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

### IN THE SENATE OF THE UNITED STATES

Mr. Isakson (for himself, Mrs. Shaheen, Mr. Alexander, Mr. Barrasso, Mrs. Blackburn, Mr. Carper, Mr. Cornyn, Mr. Grassley, Ms. Hassan, Mr. Kaine, Ms. Klobuchar, Mr. Portman, Mr. Scott of Florida, and Mr. Thune) introduced the following bill; which was read twice and referred to the Committee on

# A BILL

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Biennial Budgeting
- 5 and Appropriations Act".
- 6 SEC. 2. REVISION OF TIMETABLE.
- 7 Section 300 of the Congressional Budget Act of 1974
- 8 (2 U.S.C. 631) is amended to read as follows:

# 1 "TIMETABLE

August 1 .....

October 1 .....

- 2 "Sec. 300. (a) In General.—Except as provided by
- 3 subsection (b), the timetable with respect to the congres-
- 4 sional budget process for any Congress (beginning with

"First Session

5 the One Hundred Seventeenth Congress) is as follows:

#### On or before: Action to be completed: First Monday in February ...... President submits budget recommendations. February 15 ..... Congressional Budget Office submits report to Budget Committees. Not later than 6 weeks after Committees submit views and estimates to budget submission. Budget Committees. April 1 ..... Budget Committees report concurrent resolution on the biennial budget. May 15 ..... Congress completes action on concurrent resolution on the biennial budget. May 15 ..... Biennial appropriation bills may be considered in the House. June 10 ..... House Appropriations Committee reports last biennial appropriation bill. June 30 ..... House completes action on biennial appro-

## "Second Session

priation bills.

legislation.

Biennium begins.

On or before:

February 15 ......

Not later than 6 weeks after

President submits budget review.

Congressional Budget Office submits report to Budget Committees.

The last day of the session ......

Congress completes action on bills and reso-

 Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

Congress completes action on reconciliation

- 6 "(b) Special Rule.—In the case of any first session
- 7 of Congress that begins in any year immediately following
- 8 a leap year and during which the term of a President (ex-
- 9 cept a President who succeeds himself or herself) begins,

1 the following dates shall supersede those set forth in sub-

# 2 section (a):

"	First Session
On or before: First Monday in April April 20	Action to be completed: President submits budget recommendations. Committees submit views and estimates to
	Budget Committees.
May 15	Budget Committees report concurrent resolution on the biennial budget.
June 1	Congress completes action on concurrent resolution on the biennial budget.
July 1	Biennial appropriation bills may be considered in the House.
July 20	House completes action on biennial appropriation bills.
August 1	Congress completes action on reconciliation
October 1	legislation. Biennium begins.".
SEC. 3. AMENDMENTS TO	O THE CONGRESSIONAL BUDGET
AND IMPOU	NDMENT CONTROL ACT OF 1974.
(a) Declaration o	F Purpose.—Section 2(2) of the
Congressional Budget as	nd Impoundment Control Act of
1974 (2 U.S.C. 621(2))	) is amended by striking "each
year" and inserting "bien	nnially".
(b) Definitions.—	
(1) Budget	RESOLUTION.—Section 3(4) of
such Act (2 U.S.C.	622(4)) is amended by striking
"fiscal year" each p	lace it appears and inserting "bi-
ennium".	
(2) BIENNIUM	.—Section 3 of such Act (2
U.S.C. 622) is fur	ther amended by adding at the
end the following ne	w paragraph:

1	"(12) The term 'biennium' means the period of
2	2 consecutive fiscal years beginning on October 1 of
3	any odd-numbered year.".
4	(c) BIENNIAL CONCURRENT RESOLUTION ON THE
5	Budget.—
6	(1) Section Heading.—The section heading of
7	section 301 of such Act (2 U.S.C. 632) is amended
8	by striking "ANNUAL" and inserting "BIENNIAL".
9	(2) Contents of Resolution.—Section
10	301(a) of such Act (2 U.S.C. 632(a)) is amended—
11	(A) in the matter preceding paragraph (1)
12	by—
13	(i) striking "April 15 of each year"
14	and inserting "May 15 of each odd-num-
15	bered year";
16	(ii) striking "the fiscal year beginning
17	on October 1 of such year" the first place
18	it appears and inserting "the biennium be-
19	ginning on October 1 of such year"; and
20	(iii) striking "the fiscal year beginning
21	on October 1 of such year" the second
22	place it appears and inserting "each fiscal
23	year in such period";
24	(B) in paragraph (6)—

1	(i) by striking "For purposes" and in-
2	serting "for purposes"; and
3	(ii) by striking "for the fiscal year"
4	and inserting "for each fiscal year in the
5	biennium"; and
6	(C) in paragraph (7)—
7	(i) by striking "For purposes" and in-
8	serting "for purposes"; and
9	(ii) by striking "for the fiscal year"
10	and inserting "for each fiscal year in the
11	biennium".
12	(3) Additional matters.—Section 301(b)(3)
13	of such Act (2 U.S.C. 632(b)(3)) is amended by
14	striking "for such fiscal year" and inserting "for ei-
15	ther fiscal year in such biennium".
16	(4) Views of other committees.—Section
17	301(d) of such Act (2 U.S.C. 632(d)) is amended by
18	inserting "(or, if applicable, as provided by section
19	300(b))" after "United States Code".
20	(5) Hearings.—Section 301(e)(1) of such Act
21	(2 U.S.C. 632(e)(1)) is amended by—
22	(A) striking "fiscal year" and inserting
23	"biennium"; and
24	(B) inserting after the second sentence the
25	following: "On or before April 1 of each odd-

1	numbered year (or, if applicable, as provided by
2	section 300(b)), the Committee on the Budget
3	of each House shall report to its House the con-
4	current resolution on the budget referred to in
5	subsection (a) for the biennium beginning on
6	October 1 of that year.".
7	(6) Goals for reducing unemployment.—
8	Section 301(f) of such Act (2 U.S.C. 632(f)) is
9	amended by striking "fiscal year" each place it ap-
10	pears and inserting "biennium".
11	(7) ECONOMIC ASSUMPTIONS.—Section
12	301(g)(1) of such Act (2 U.S.C. $632(g)(1)$ ) is
13	amended by striking "for a fiscal year" and insert-
14	ing "for a biennium".
15	(8) Table of contents.—The table of con-
16	tents set forth in section 1(b) of such Act is amend-
17	ed by striking the item relating to section 301 and
18	inserting the following:
	"Sec. 301. Biennial adoption of concurrent resolution on the budget.".
19	(d) Committee Allocations.—Section 302 of such
20	Act (2 U.S.C. 633) is amended—
21	(1) in subsection (a)—
22	(A) in paragraph (1), by—
23	(i) striking "for the first fiscal year of
24	the resolution," and inserting "for each
25	fiscal year in the biennium,";

1	(ii) striking "for that period of fiscal
2	years" and inserting "for all fiscal years
3	covered by the resolution"; and
4	(iii) striking "for the fiscal year of
5	that resolution" and inserting "for each
6	fiscal year in the biennium"; and
7	(B) in paragraph (5)(A), by striking "April
8	15" and inserting "May 15 or June 1 (under
9	section 300(b))";
10	(2) in subsection (b), by striking "budget year"
11	and inserting "biennium";
12	(3) in subsection (c) by striking "for a fiscal
13	year" each place it appears and inserting "for each
14	fiscal year in the biennium";
15	(4) in subsection $(f)(1)$ , by striking "for a fiscal
16	year" and inserting "for a biennium";
17	(5) in subsection $(f)(1)$ , by striking "the first
18	fiscal year" and inserting "each fiscal year of the bi-
19	ennium'';
20	(6) in subsection $(f)(2)(A)$ , by—
21	(A) striking "the first fiscal year" and in-
22	serting "each fiscal year of the biennium"; and
23	(B) striking "the total of fiscal years" and
24	inserting "the total of all fiscal years covered by
25	the resolution"; and

1	(7) in subsection $(g)(1)(A)$ , by striking "April"
2	and inserting "May".
3	(e) Section 303 Point of Order.—
4	(1) In general.—Section 303(a) of such Act
5	(2 U.S.C. 634(a)) is amended by—
6	(A) striking "for a fiscal year" and insert-
7	ing "for a biennium";
8	(B) striking "the first fiscal year" and in-
9	serting "each fiscal year of the biennium"; and
10	(C) striking "that fiscal year" each place it
11	appears and inserting "that biennium".
12	(2) Exceptions in the house.—Section
13	303(b)(1) of such Act (2 U.S.C. $634(b)(1)$ ) is
14	amended—
15	(A) in subparagraph (A), by striking "the
16	budget year" and inserting "the biennium";
17	and
18	(B) in subparagraph (B), by striking "the
19	fiscal year" and inserting "the biennium".
20	(3) Application to the senate.—Section
21	303(c)(1) of such Act (2 U.S.C. $634(c)(1)$ ) is
22	amended by—
23	(A) striking "fiscal year" and inserting
24	"biennium"; and

1	(B) striking "that year" and inserting
2	"each fiscal year of that biennium".
3	(f) Permissible Revisions of Concurrent Reso-
4	LUTIONS ON THE BUDGET.—Section 304 of such Act (2
5	U.S.C. 635) is amended—
6	(1) by striking "fiscal year" the first two places
7	it appears and inserting "biennium"; and
8	(2) by striking "for such fiscal year" and in-
9	serting "for such biennium".
10	(g) Procedures for Consideration of Budget
11	RESOLUTIONS.—Section 305 of such Act (2 U.S.C. 636)
12	is amended—
13	(1) in subsection (a)(3), by striking "fiscal
14	year" and inserting "biennium"; and
15	(2) in subsection (b)(3), by striking "fiscal
16	year" and inserting "biennium".
17	(h) Completion of House Action on Appropria-
18	TION BILLS.—Section 307 of such Act (2 U.S.C. 638) is
19	amended—
20	(1) by striking "each year" and inserting "each
21	odd-numbered year'';
22	(2) by striking "annual" and inserting "bien-
23	nial";
24	(3) by striking "fiscal year" and inserting "bi-
25	ennium"; and

1	(4) by striking "that year" and inserting "that
2	odd-numbered year".
3	(i) Completion of Action on Regular Appro-
4	PRIATION BILLS.—Section 309 of such Act (2 U.S.C.
5	640) is amended—
6	(1) by inserting "of any odd-numbered year"
7	after "July";
8	(2) by striking "annual" and inserting "bien-
9	nial";
10	(3) by striking "fiscal year" and inserting "bi-
11	ennium"; and
12	(4) by striking "such year" and inserting "such
13	odd-numbered year".
14	(j) Reconciliation Process.—Section 310(a) of
15	such Act (2 U.S.C. 641(a)) is amended—
16	(1) in the matter preceding paragraph (1), by
17	striking "any fiscal year" and inserting "any bien-
18	nium"; and
19	(2) in paragraph (1) by striking "such fiscal
20	year" each place it appears and inserting "any fiscal
21	year covered by such resolution".
22	(k) Section 311 Point of Order.—
23	(1) In the house.—Section 311(a)(1) of such
24	Act (2 U.S.C. 642(a)(1)) is amended—

1	(A) by striking "for a fiscal year" and in-
2	serting "for a biennium";
3	(B) by striking "the first fiscal year" each
4	place it appears and inserting "either fiscal
5	year of the biennium"; and
6	(C) by striking "that first fiscal year" and
7	inserting "each fiscal year in the biennium".
8	(2) In the senate.—Section 311(a)(2) of
9	such Act (2 U.S.C. 642(a)(2)) is amended—
10	(A) in subparagraph (A), by striking "for
11	the first fiscal year" and inserting "for either
12	fiscal year of the biennium"; and
13	(B) in subparagraph (B)—
14	(i) by striking "that first fiscal year"
15	the first place it appears and inserting
16	"each fiscal year in the biennium"; and
17	(ii) by striking "that first fiscal year
18	and the ensuing fiscal years" and inserting
19	"all fiscal years".
20	(3) Social Security Levels.—Section
21	311(a)(3) of such Act (2 U.S.C. 642(a)(3)) is
22	amended by—
23	(A) striking "for the first fiscal year" and
24	inserting "each fiscal year in the biennium";
25	and

1	(B) striking "that fiscal year and the ensu-
2	ing fiscal years" and inserting "all fiscal
3	years".
4	(l) MDA Point of Order.—Section 312(c) of such
5	Act (2 U.S.C. 643) is amended—
6	(1) by striking "for a fiscal year" and inserting
7	"for a biennium";
8	(2) in paragraph (1), by striking "the first fis-
9	cal year" and inserting "either fiscal year in the bi-
10	ennium";
11	(3) in paragraph (2), by striking "that fiscal
12	year" and inserting "either fiscal year in the bien-
13	nium''; and
14	(4) in the matter following paragraph (2), by
15	striking "that fiscal year" and inserting "the appli-
16	cable fiscal year".
17	SEC. 4. AMENDMENTS TO TITLE 31, UNITED STATES CODE.
18	(a) Definition.—Section 1101 of title 31, United
19	States Code, is amended by adding at the end the fol-
20	lowing:
21	"(3) 'biennium' has the meaning given that
22	term in paragraph (12) of section 3 of the Congres-
23	sional Budget and Impoundment Control Act of
24	1974 (2 U.S.C. 622).".

1	(b) Budget Contents and Submission to the
2	Congress.—
3	(1) Schedule.—The matter preceding para-
4	graph (1) in section 1105(a) of title 31, United
5	States Code, is amended to read as follows:
6	"(a) On or before the first Monday in February of
7	each odd-numbered year (or, if applicable, as provided by
8	section 300(b) of the Congressional Budget Act of 1974)
9	beginning with the One Hundred Seventeenth Congress
10	the President shall transmit to the Congress, the budget
11	for the biennium beginning on October 1 of such calendar
12	year. The budget of the United States Government trans-
13	mitted under this subsection shall include a budget mes-
14	sage and summary and supporting information. The
15	President shall include in each budget the following:".
16	(2) Expenditures.—Section 1105(a)(5) of
17	title 31, United States Code, is amended by striking
18	"the fiscal year for which the budget is submitted
19	and the 4 fiscal years after that year" and inserting
20	"each fiscal year in the biennium for which the
21	budget is submitted and in the succeeding 4 fiscal
22	years''.
23	(3) Receipts.—Section 1105(a)(6) of title 31
24	United States Code, is amended by striking "the fis-
25	cal year for which the budget is submitted and the

1	4 fiscal years after that year" and inserting "each
2	fiscal year in the biennium for which the budget is
3	submitted and in the succeeding 4 years".
4	(4) Balance statements.—Section
5	1105(a)(9)(C) of title 31, United States Code, is
6	amended by striking "the fiscal year" and inserting
7	"each fiscal year in the biennium".
8	(5) Functions and activities.—Section
9	1105(a)(12)(A) of title 31, United States Code, is
10	amended by striking "the fiscal year" and inserting
11	"each fiscal year in the biennium".
12	(6) Allowances.—Section 1105(a)(13) of title
13	31, United States Code, is amended by striking "the
14	fiscal year" and inserting "each fiscal year in the bi-
15	ennium".
16	(7) Allowances for uncontrolled ex-
17	PENDITURES.—Section 1105(a)(14) of title 31,
18	United States Code, is amended by striking "that
19	year" and inserting "each fiscal year in the bien-
20	nium for which the budget is submitted".
21	(8) Tax expenditures.—Section 1105(a)(16)
22	of title 31, United States Code, is amended by strik-
23	ing "the fiscal year" and inserting "each fiscal year
24	in the biennium".

1	(9) Future years.—Section $1105(a)(17)$ of
2	title 31, United States Code, is amended—
3	(A) by striking "the fiscal year following
4	the fiscal year" and inserting "each fiscal year
5	in the biennium following the biennium";
6	(B) by striking "that following fiscal year"
7	and inserting "each such fiscal year"; and
8	(C) by striking "fiscal year before the fis-
9	cal year" and inserting "biennium before the bi-
10	ennium".
11	(10) Prior year outlays.—Section
12	1105(a)(18) of title 31, United States Code, is
13	amended—
14	(A) by striking "the prior fiscal year" and
15	inserting "each of the two most recently com-
16	pleted fiscal years,";
17	(B) by striking "for that year" and insert-
18	ing "with respect to those fiscal years"; and
19	(C) by striking "in that year" and insert-
20	ing "in those fiscal years".
21	(11) Prior year receipts.—Section
22	1105(a)(19) of title 31, United States Code, is
23	amended—

1	(A) by striking "the prior fiscal year" and
2	inserting "each of the two most recently com-
3	pleted fiscal years';
4	(B) by striking "for that year" and insert-
5	ing "with respect to those fiscal years"; and
6	(C) by striking "in that year" each place
7	it appears and inserting "in those fiscal years".
8	(12) Homeland Security.—Section
9	1105(a)(35)(A)(i) of title 31, United States Code, is
10	amended in the matter preceding subclause (I), by
11	striking "the fiscal years for which the budget is
12	submitted" and inserting "each fiscal year in the bi-
13	ennium for which the budget is submitted".
14	(13) EESA.—Section 1105(a)(36) of title 31,
15	United States Code, is amended in the matter pre-
16	ceding subparagraph (A), by striking "the fiscal year
17	for which the budget is submitted" and inserting
18	"each fiscal year in the biennium for which the
19	budget is submitted".
20	(14) Veterans Health.—Section 1105(a) of
21	title 31, United States Code, is amended in the first
22	paragraph designated as paragraph (37) (relating to
23	medical care accounts of the Veterans Health Ad-
24	ministration), by striking "the fiscal year for which
25	the budget is submitted" and inserting "each fiscal

1	year in the biennium for which the budget is sub-
2	mitted".
3	(A) TECHNICAL AMENDMENT.—Section
4	1105(a) of title 31, United States Code, is
5	amended by redesignating the second paragraph
6	designated as paragraph (37) (relating to plans
7	and reports identified for elimination or consoli-
8	dation) as paragraph (39).
9	(c) Estimated Expenditures of Legislative
10	AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
11	United States Code, is amended by striking "each year"
12	and inserting "each even-numbered year".
13	(d) RECOMMENDATIONS TO MEET ESTIMATED DE-
14	FICIENCIES.—Section 1105(c) of title 31, United States
15	Code, is amended—
16	(1) by striking "the fiscal year for" the first
17	place it appears and inserting "each fiscal year in
18	the biennium for";
19	(2) by striking "the fiscal year for" the second
20	place it appears and inserting "each fiscal year of
21	the biennium, as the case may be, for"; and
22	(3) by striking "for that year" and inserting
23	"for each fiscal year of the biennium".
24	(e) Capital Investment Analysis.—Section
25	1105(e)(1) of title 31, United States Code, is amended

1	by striking "ensuing fiscal year" and inserting "biennium
2	to which such budget relates".
3	(f) Supplemental Budget Estimates and
4	Changes.—
5	(1) In general.—Section 1106(a) of title 31,
6	United States Code, is amended—
7	(A) in the matter preceding paragraph (1),
8	by—
9	(i) inserting after "Before July 16 of
10	each year" the following: "and February
11	15 of each even-numbered year"; and
12	(ii) striking "fiscal year" and insert-
13	ing "biennium";
14	(B) in paragraph (1), by striking "that fis-
15	cal year" and inserting "each fiscal year in
16	such biennium";
17	(C) in paragraph (2), by striking "fiscal
18	year" and inserting "biennium"; and
19	(D) in paragraph (3), by striking "fiscal
20	year" and inserting "biennium".
21	(2) Changes.—Section 1106(b) of title 31,
22	United States Code, is amended by—
23	(A) inserting after "Before July 16 of each
24	year" the following: "and February 15 of each
25	even-numbered year";

1	(B) striking "the fiscal year" and inserting
2	"each fiscal year in the biennium"; and
3	(C) striking "submitted before July 16"
4	and inserting "required by this subsection".
5	(g) Current Programs and Activities Esti-
6	MATES.—
7	(1) In general.—Section 1109(a) of title 31,
8	United States Code, is amended—
9	(A) by striking "On or before the first
10	Monday after January 3 of each year (on or be-
11	fore February 5 in 1986)" and inserting "At
12	the same time the budget required by section
13	1105 is submitted for a biennium"; and
14	(B) by striking "the following fiscal year"
15	and inserting "each fiscal year of such period".
16	(2) Joint Economic Committee.—Section
17	1109(b) of title 31, United States Code, is amended
18	by striking "before March 1 of each year" and in-
19	serting "within 6 weeks of the President's budget
20	submission for each odd-numbered year (or, if appli-
21	cable, as provided by section 300(b) of the Congres-
22	sional Budget Act of 1974)".
23	(h) Year-Ahead Requests for Authorizing
24	Legislation.—Section 1110 of title 31, United States
25	Code, is amended by—

1	(1) striking "May 16" and inserting "March
2	31"; and
3	(2) striking "year before the year in which the
4	fiscal year begins" and inserting "calendar year pre-
5	ceding the calendar year in which the biennium be-
6	gins".
7	SEC. 5. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF
8	APPROPRIATIONS ACTS.
9	Section 105 of title 1, United States Code, is amend-
10	ed to read as follows:
11	"§ 105. Title and style of appropriations Acts
12	"(a) The style and title of all Acts making appropria-
13	tions for the support of the Government shall be as fol-
14	lows: 'An Act making appropriations (here insert the ob-
15	ject) for each fiscal year in the biennium of fiscal years
16	(here insert the fiscal years of the biennium).'.
17	"(b) All Acts making regular appropriations for the
18	support of the Government shall be enacted for a biennium
19	and shall specify the amount of appropriations provided
20	for each fiscal year in such period.
21	"(c) For purposes of this section, the term 'biennium'
22	has the same meaning as in section $3(12)$ of the Congres-
23	sional Budget and Impoundment Control Act of 1974 (2 $$
24	U.S.C. 622(12)).".

4						
1	SEC	ß	MITI	TIVEAR	AUTHORIZ	ATIONS

1	SEC. 0. MCETTEME ACTIONIZATIONS.
2	(a) In General.—Title III of the Congressional
3	Budget Act of 1974 is amended by adding at the end the
4	following:
5	"AUTHORIZATIONS OF APPROPRIATIONS
6	"Sec. 316. (a) Point of Order.—It shall not be
7	in order in the House of Representatives or the Senate
8	to consider—
9	"(1) any bill, joint resolution, amendment, mo-
10	tion, or conference report that authorizes appropria-
11	tions for a period of less than 2 fiscal years, unless
12	the program, project, or activity for which the ap-
13	propriations are authorized will require no further
14	appropriations and will be completed or terminated
15	after the appropriations have been expended; and
16	"(2) in any odd-numbered year, any authoriza-
17	tion or revenue bill or joint resolution until Congress
18	completes action on the biennial budget resolution
19	all regular biennial appropriations bills, and all rec-
20	onciliation bills.
21	"(b) Applicability.—In the Senate, subsection (a)
22	shall not apply to—
23	"(1) any measure that is privileged for consid-
24	eration pursuant to a rule or statute;
25	"(2) any matter considered in Executive Ses-
26	sion; or

1	"(3) an appropriations measure or reconcili-
2	ation bill.".
3	(b) Amendment to Table of Contents.—The
4	table of contents in section 1(b) of the Congressional
5	Budget and Impoundment Control Act of 1974 is amend-
6	ed by inserting after the item relating to section 315 the
7	following:
	"Sec. 316. Authorizations of appropriations.".
8	SEC. 7. GOVERNMENT PLANS ON A BIENNIAL BASIS.
9	(a) Managerial Accountability and Flexi-
10	BILITY.—Section 9703 of title 31, United States Code, re-
11	lating to managerial accountability, is amended—
12	(1) in subsection (a)—
13	(A) in the first sentence by striking "an-
14	nual"; and
15	(B) by striking "section 1105(a)(29)" and
16	inserting "section 1105(a)(28)"; and
17	(2) in subsection (e)—
18	(A) in the first sentence by striking "one
19	or'';
20	(B) in the second sentence by striking "a
21	subsequent year" and inserting "a subsequent
22	2-year period"; and
23	(C) in the third sentence by striking
24	"three" and inserting "4".

1	(b) Pilot Projects for Performance Budg-
2	ETING.—Section 1119 of title 31, United States Code, is
3	amended—
4	(1) in subsection $(d)(1)$ , by striking "annual"
5	and inserting "biennial"; and
6	(2) in subsection (e), by striking "annual" and
7	inserting "biennial".
8	(c) Strategic Plans.—Section 2802 of title 39,
9	United States Code, is amended—
10	(1) in subsection (a), by striking "September
11	30, 1997" and inserting "September 30, 2021";
12	(2) in subsection (b)—
13	(A) by striking "five years forward" and
14	inserting "6 years forward"; and
15	(B) by striking "at least every three years"
16	and inserting "at least every 4 years"; and
17	(3) in subsection (c)—
18	(A) by striking "section" the second place
19	it appears and inserting "section, including a
20	strategic plan submitted by September 30,
21	2021, meeting the requirements of subsection
22	(a)".
23	(d) Performance Plans.—Section 2803(a) of title
24	39, United States Code, is amended—

1	(1) in the matter before paragraph (1), by
2	striking "an annual" and inserting "a biennial";
3	(2) in paragraph (1), by inserting after "pro-
4	gram activity" the following: "for each years one
5	and two of the biennial plan";
6	(3) in paragraph (5), by striking "and" after
7	the semicolon;
8	(4) in paragraph (6), by striking the period and
9	inserting "; and; and
10	(5) by adding after paragraph (6) the following:
11	"(7) cover a 2-year period beginning with the
12	first fiscal year of the next biennial budget cycle.".
13	(e) Committee Views of Plans and Reports.—
14	Section 301(d) of the Congressional Budget Act (2 U.S.C.
15	632(d)) is amended by adding at the end "Each committee
16	of the Senate or the House of Representatives shall review
17	the strategic plans, performance plans, and performance
18	reports, required under section 306 of title 5, United
19	States Code, and sections 1115 and 1116 of title 31,
20	United States Code, of all agencies under the jurisdiction
21	of the committee. Each committee may provide its views
22	on such plans or reports to the Committee on the Budget
23	of the applicable House.".
24	(f) Effective Date.—

25 1 (1) In General.—The amendments made by 2 this section shall take effect on March 1, 2021. 3 (2) AGENCY ACTIONS.—Effective on and after the date of enactment of this Act, each agency shall 5 take such actions as necessary to prepare and sub-6 mit any plan or report in accordance with the 7 amendments made by this Act. 8 SEC. 8. BIENNIAL APPROPRIATIONS BILLS. 9 (a) In General.—Title III of the Congressional 10 Budget Act of 1974 (2 U.S.C. 631 et seq.), as amended by section 6(a), is amended by adding at the end the following: 12 13 "CONSIDERATION OF BIENNIAL APPROPRIATIONS BILLS 14 "Sec. 317. It shall not be in order in the House of 15 Representatives or the Senate in any odd-numbered year to consider any regular bill providing new budget authority 17 or a limitation on obligations under the jurisdiction of any 18 of the subcommittees of the Committees on Appropriations for only the first fiscal year of a biennium, unless 19 the program, project, or activity for which the new budget 21 authority or obligation limitation is provided will require 22 no additional authority beyond 1 year and will be completed or terminated after the amount provided has been 24 expended.".

25 (b) AMENDMENT TO TABLE OF CONTENTS.—The 26 table of contents in section 1(b) of the Congressional

- 1 Budget and Impoundment Control Act of 1974 is amend-
- 2 ed by inserting after the item relating to section 316, as
- 3 added by section 6(b) the following:
  - "Sec. 317. Consideration of biennial appropriations bills.".

### 4 SEC. 9. REPORT ON TWO-YEAR FISCAL PERIOD.

- 5 Not later than 180 days after the date of enactment
- 6 of this Act, the Director of the Office of Management and
- 7 Budget shall—
- 8 (1) determine the impact and feasibility of
- 9 changing the definition of a fiscal year and the
- budget process based on that definition to a 2-year
- fiscal period with a biennial budget process based on
- the 2-year period; and
- 13 (2) report the findings of the study to the Com-
- mittee on the Budget of the House of Representa-
- tives and the Committee on the Budget of Senate.

#### 16 SEC. 10. EFFECTIVE DATE.

- Except as provided in sections 7 and 9, this Act and
- 18 the amendments made by this Act shall take effect on Jan-
- 19 uary 1, 2021, and shall apply to budget resolutions and
- 20 appropriations for the biennium beginning with fiscal year
- 21 2022.