

118TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

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IN THE SENATE OF THE UNITED STATES

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Mrs. SHAHEEN (for herself, Mr. BRAUN, Mr. CARPER, Mr. GRASSLEY, Ms. HASSAN, Mrs. BLACKBURN, Mr. KAINE, Mr. BARRASSO, Ms. KLOBUCHAR, Mr. SCHMITT, and Mr. MANCHIN) introduced the following bill; which was read twice and referred to the Committee on

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**A BILL**

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting  
5 and Appropriations Act”.

6 **SEC. 2. REVISION OF TIMETABLE.**

7 Section 300 of the Congressional Budget Act of 1974  
8 (2 U.S.C. 631) is amended to read as follows:

## 1 “TIMETABLE

2 “SEC. 300. (a) IN GENERAL.—Except as provided by  
 3 subsection (b), the timetable with respect to the congres-  
 4 sional budget process for any Congress (beginning with  
 5 the One Hundred Nineteenth Congress) is as follows:

## “First Session

On or before:	Action to be completed:
First Monday in February .....	President submits budget recommendations.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1 .....	Budget Committees report concurrent resolution on the biennial budget.
May 15 .....	Congress completes action on concurrent resolution on the biennial budget.
May 15 .....	Biennial appropriation bills may be considered in the House.
June 10 .....	House Appropriations Committee reports last biennial appropriation bill.
June 30 .....	House completes action on biennial appropriation bills.
August 1 .....	Congress completes action on reconciliation legislation.
October 1 .....	Biennium begins.

## “Second Session

On or before:	Action to be completed:
February 15 .....	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session .....	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

6 “(b) SPECIAL RULE.—In the case of any first session  
 7 of Congress that begins in any year immediately following  
 8 a leap year and during which the term of a President (ex-  
 9 cept a President who succeeds himself or herself) begins,

1 the following dates shall supersede those set forth in sub-  
 2 section (a):

	“First Session
On or before:	Action to be completed:
First Monday in April .....	President submits budget recommendations.
April 20 .....	Committees submit views and estimates to Budget Committees.
May 15 .....	Budget Committees report concurrent resolution on the biennial budget.
June 1 .....	Congress completes action on concurrent resolution on the biennial budget.
July 1 .....	Biennial appropriation bills may be considered in the House.
July 20 .....	House completes action on biennial appropriation bills.
August 1 .....	Congress completes action on reconciliation legislation.
October 1 .....	Biennium begins.”.

3 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**  
 4 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

5 (a) DECLARATION OF PURPOSE.—Section 2(2) of the  
 6 Congressional Budget and Impoundment Control Act of  
 7 1974 (2 U.S.C. 621(2)) is amended by striking “each  
 8 year” and inserting “biennially”.

9 (b) DEFINITIONS.—

10 (1) BUDGET RESOLUTION.—Section 3(4) of  
 11 such Act (2 U.S.C. 622(4)) is amended by striking  
 12 “fiscal year” each place it appears and inserting “bi-  
 13 ennium”.

14 (2) BIENNIUM.—Section 3 of such Act (2  
 15 U.S.C. 622) is further amended by adding at the  
 16 end the following new paragraph:

1           “(12) The term ‘biennium’ means the period of  
2           2 consecutive fiscal years beginning on October 1 of  
3           any odd-numbered year.”.

4           (c) BIENNIAL CONCURRENT RESOLUTION ON THE  
5 BUDGET.—

6           (1) SECTION HEADING.—The section heading of  
7           section 301 of such Act (2 U.S.C. 632) is amended  
8           by striking “ANNUAL” and inserting “BIENNIAL”.

9           (2) CONTENTS OF RESOLUTION.—Section  
10          301(a) of such Act (2 U.S.C. 632(a)) is amended—

11           (A) in the matter preceding paragraph (1)  
12          by—

13                   (i) striking “April 15 of each year”  
14                   and inserting “May 15 of each odd-num-  
15                   bered year”;

16                   (ii) striking “the fiscal year beginning  
17                   on October 1 of such year” the first place  
18                   it appears and inserting “the biennium be-  
19                   ginning on October 1 of such year”; and

20                   (iii) striking “the fiscal year beginning  
21                   on October 1 of such year” the second  
22                   place it appears and inserting “each fiscal  
23                   year in such period”;

1 (B) in paragraph (6), by striking “for the  
2 fiscal year” and inserting “for each fiscal year  
3 in the biennium”; and

4 (C) in paragraph (7), by striking “for the  
5 fiscal year” and inserting “for each fiscal year  
6 in the biennium”.

7 (3) ADDITIONAL MATTERS.—Section 301(b)(3)  
8 of such Act (2 U.S.C. 632(b)(3)) is amended by  
9 striking “for such fiscal year” and inserting “for ei-  
10 ther fiscal year in such biennium”.

11 (4) VIEWS OF OTHER COMMITTEES.—Section  
12 301(d) of such Act (2 U.S.C. 632(d)) is amended by  
13 inserting “(or, if applicable, as provided by section  
14 300(b))” after “United States Code”.

15 (5) HEARINGS.—Section 301(e)(1) of such Act  
16 (2 U.S.C. 632(e)(1)) is amended by—

17 (A) striking “fiscal year” and inserting  
18 “biennium”; and

19 (B) inserting after the second sentence the  
20 following: “On or before April 1 of each odd-  
21 numbered year (or, if applicable, as provided by  
22 section 300(b)), the Committee on the Budget  
23 of each House shall report to its House the con-  
24 current resolution on the budget referred to in

1 subsection (a) for the biennium beginning on  
2 October 1 of that year.”.

3 (6) GOALS FOR REDUCING UNEMPLOYMENT.—  
4 Section 301(f) of such Act (2 U.S.C. 632(f)) is  
5 amended by striking “fiscal year” each place it ap-  
6 pears and inserting “biennium”.

7 (7) ECONOMIC ASSUMPTIONS.—Section  
8 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is  
9 amended by striking “for a fiscal year” and insert-  
10 ing “for a biennium”.

11 (8) TABLE OF CONTENTS.—The table of con-  
12 tents set forth in section 1(b) of such Act is amend-  
13 ed by striking the item relating to section 301 and  
14 inserting the following:

“Sec. 301. Biennial adoption of concurrent resolution on the budget.”.

15 (d) COMMITTEE ALLOCATIONS.—Section 302 of such  
16 Act (2 U.S.C. 633) is amended—

17 (1) in subsection (a)—

18 (A) in paragraph (1), by—

19 (i) striking “for the first fiscal year of  
20 the resolution,” and inserting “for each  
21 fiscal year in the biennium,”;

22 (ii) striking “for that period of fiscal  
23 years” and inserting “for all fiscal years  
24 covered by the resolution”; and

1 (iii) striking “for the fiscal year of  
2 that resolution” and inserting “for each  
3 fiscal year in the biennium”; and

4 (B) in paragraph (5)(A), by striking “April  
5 15” and inserting “May 15 or June 1 (under  
6 section 300(b))”;

7 (2) in subsection (b), by striking “budget year”  
8 and inserting “biennium”;

9 (3) in subsection (c) by striking “for a fiscal  
10 year” each place it appears and inserting “for each  
11 fiscal year in the biennium”;

12 (4) in subsection (f)—

13 (A) in paragraph (1)—

14 (i) in the matter preceding subpara-  
15 graph (A), by striking “for a fiscal year”  
16 and inserting “for a biennium”; and

17 (ii) in matter following subparagraph  
18 (C), by striking “the first fiscal year” and  
19 inserting “each fiscal year of the bien-  
20 nium”; and

21 (B) in paragraph (2)(A)—

22 (i) by striking “the first fiscal year”  
23 and inserting “each fiscal year of the bien-  
24 nium”; and

1 (ii) by striking “the total of fiscal  
2 years” and inserting “the total of all fiscal  
3 years covered by the resolution”; and

4 (5) in subsection (g)(1)(A), by striking “April”  
5 and inserting “May”.

6 (e) SECTION 303 POINT OF ORDER.—

7 (1) IN GENERAL.—Section 303(a) of such Act  
8 (2 U.S.C. 634(a)) is amended by—

9 (A) striking “for a fiscal year” and insert-  
10 ing “for a biennium”;

11 (B) striking “the first fiscal year” and in-  
12 serting “each fiscal year of the biennium”; and

13 (C) striking “that fiscal year” each place it  
14 appears and inserting “that biennium”.

15 (2) EXCEPTIONS IN THE HOUSE.—Section  
16 303(b)(1) of such Act (2 U.S.C. 634(b)(1)) is  
17 amended—

18 (A) in subparagraph (A), by striking “the  
19 budget year” and inserting “the biennium”;  
20 and

21 (B) in subparagraph (B), by striking “the  
22 fiscal year” and inserting “the biennium”.

23 (3) APPLICATION TO THE SENATE.—Section  
24 303(c)(1) of such Act (2 U.S.C. 634(c)(1)) is  
25 amended by—



1 (A) striking “fiscal year” and inserting  
2 “biennium”; and

3 (B) striking “that year” and inserting  
4 “each fiscal year of that biennium”.

5 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-  
6 LUTIONS ON THE BUDGET.—Section 304 of such Act (2  
7 U.S.C. 635) is amended—

8 (1) by striking “fiscal year” the first two places  
9 it appears and inserting “biennium”;

10 (2) by striking “for such fiscal year” and in-  
11 sserting “for such biennium”; and

12 (3) by inserting “Any concurrent resolution  
13 that revises or reaffirms the most recently agreed to  
14 concurrent resolution on the budget shall be consid-  
15 ered under the procedures set forth in section 305.”  
16 after “to.”.

17 (g) PROCEDURES FOR CONSIDERATION OF BUDGET  
18 RESOLUTIONS.—Section 305 of such Act (2 U.S.C. 636)  
19 is amended—

20 (1) in subsection (a)(3), by striking “fiscal  
21 year” and inserting “biennium”; and

22 (2) in subsection (b)(3), by striking “fiscal  
23 year” and inserting “biennium”.

1 (h) COMPLETION OF HOUSE ACTION ON APPROPRIA-  
2 TION BILLS.—Section 307 of such Act (2 U.S.C. 638) is  
3 amended—

4 (1) by striking “each year” and inserting “each  
5 odd-numbered year”;

6 (2) by striking “annual” and inserting “bien-  
7 nial”;

8 (3) by striking “fiscal year” and inserting “bi-  
9 ennium”; and

10 (4) by striking “that year” and inserting “that  
11 odd-numbered year”.

12 (i) COMPLETION OF ACTION ON REGULAR APPRO-  
13 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.  
14 640) is amended—

15 (1) by inserting “of any odd-numbered year”  
16 after “July”;

17 (2) by striking “annual” and inserting “bien-  
18 nial”;

19 (3) by striking “fiscal year” and inserting “bi-  
20 ennium”; and

21 (4) by striking “such year” and inserting “such  
22 odd-numbered year”.

23 (j) RECONCILIATION PROCESS.—Section 310(a) of  
24 such Act (2 U.S.C. 641(a)) is amended—

1           (1) in the matter preceding paragraph (1), by  
2 striking “A concurrent” and all that follows through  
3 “shall” and inserting “A concurrent resolution on  
4 the budget for a biennium may, for each fiscal year  
5 of the biennium”; and

6           (2) in paragraph (1)—

7           (A) in subparagraph (A), by striking “for  
8 such fiscal year” and inserting “for each fiscal  
9 year of the biennium”;

10           (B) in subparagraph (C), by striking “such  
11 fiscal year” and inserting “each fiscal year of  
12 the biennium”; and

13           (C) in subparagraph (D), by striking “such  
14 fiscal year” and inserting “each fiscal year of  
15 the biennium”.

16 (k) SECTION 311 POINT OF ORDER.—

17           (1) IN THE HOUSE.—Section 311(a)(1) of such  
18 Act (2 U.S.C. 642(a)(1)) is amended—

19           (A) by striking “for a fiscal year” and in-  
20 serting “for a biennium”;

21           (B) by striking “the first fiscal year” each  
22 place it appears and inserting “either fiscal  
23 year of the biennium”; and

24           (C) by striking “that first fiscal year” and  
25 inserting “each fiscal year in the biennium”.

1           (2) IN THE SENATE.—Section 311(a)(2) of  
2 such Act (2 U.S.C. 642(a)(2)) is amended—

3           (A) in subparagraph (A), by striking “for  
4 the first fiscal year” and inserting “for either  
5 fiscal year of the biennium”; and

6           (B) in subparagraph (B)—

7           (i) by striking “that first fiscal year”  
8 the first place it appears and inserting “ei-  
9 ther fiscal year in the biennium”; and

10           (ii) by striking “that first fiscal year  
11 and the ensuing fiscal years” and inserting  
12 “all fiscal years”.

13           (3) SOCIAL SECURITY LEVELS.—Section  
14 311(a)(3) of such Act (2 U.S.C. 642(a)(3)) is  
15 amended by—

16           (A) striking “for the first fiscal year” and  
17 inserting “each fiscal year in the biennium”;  
18 and

19           (B) striking “that fiscal year and the ensu-  
20 ing fiscal years” and inserting “all fiscal  
21 years”.

22           (l) MDA POINT OF ORDER.—Section 312(e) of such  
23 Act (2 U.S.C. 643(e)) is amended—

24           (1) by striking “for a fiscal year” and inserting  
25 “for a biennium”;

1           (2) in paragraph (1), by striking “the first fis-  
2           cal year” and inserting “either fiscal year in the bi-  
3           ennium”;

4           (3) in paragraph (2), by striking “that fiscal  
5           year” and inserting “either fiscal year in the bien-  
6           nium”; and

7           (4) in the matter following paragraph (2), by  
8           striking “that fiscal year” and inserting “the appli-  
9           cable fiscal year”.

10 **SEC. 4. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

11           (a) DEFINITION.—Section 1101 of title 31, United  
12 States Code, is amended by adding at the end the fol-  
13 lowing:

14           “(3) ‘biennium’ has the meaning given that  
15           term in paragraph (12) of section 3 of the Congres-  
16           sional Budget and Impoundment Control Act of  
17           1974 (2 U.S.C. 622).”.

18           (b) BUDGET CONTENTS AND SUBMISSION TO THE  
19 CONGRESS.—

20           (1) SCHEDULE.—The matter preceding para-  
21           graph (1) in section 1105(a) of title 31, United  
22           States Code, is amended to read as follows:

23           “(a) On or before the first Monday in February of  
24           each odd-numbered year (or, if applicable, as provided by  
25           section 300(b) of the Congressional Budget Act of 1974),

1 beginning with the One Hundred Nineteenth Congress,  
2 the President shall transmit to the Congress, the budget  
3 for the biennium beginning on October 1 of such calendar  
4 year. The budget of the United States Government trans-  
5 mitted under this subsection shall include a budget mes-  
6 sage and summary and supporting information. The  
7 President shall include in each budget the following:”.

8           (2) EXPENDITURES.—Section 1105(a)(5) of  
9           title 31, United States Code, is amended by striking  
10          “the fiscal year for which the budget is submitted  
11          and the 4 fiscal years after that year” and inserting  
12          “each fiscal year in the biennium for which the  
13          budget is submitted and in the succeeding 4 fiscal  
14          years”.

15          (3) RECEIPTS.—Section 1105(a)(6) of title 31,  
16          United States Code, is amended by striking “the fis-  
17          cal year for which the budget is submitted and the  
18          4 fiscal years after that year” and inserting “each  
19          fiscal year in the biennium for which the budget is  
20          submitted and in the succeeding 4 years”.

21          (4) BALANCE STATEMENTS.—Section  
22          1105(a)(9)(C) of title 31, United States Code, is  
23          amended by striking “the fiscal year” and inserting  
24          “each fiscal year in the biennium”.

1           (5) FUNCTIONS AND ACTIVITIES.—Section  
2           1105(a)(12) of title 31, United States Code, is  
3           amended—

4                   (A) in subparagraph (A), by striking “the  
5                   fiscal year” and inserting “each fiscal year in  
6                   the biennium”; and

7                   (B) in subparagraph (B), by striking  
8                   “after that year” and inserting “after that bi-  
9                   ennium”.

10          (6) ALLOWANCES.—Section 1105(a)(13) of title  
11          31, United States Code, is amended by striking “the  
12          fiscal year” and inserting “each fiscal year in the bi-  
13          ennium”.

14          (7) ALLOWANCES FOR UNCONTROLLED EX-  
15          PENDITURES.—Section 1105(a)(14) of title 31,  
16          United States Code, is amended by striking “that  
17          year” and inserting “each fiscal year in the bien-  
18          nium for which the budget is submitted”.

19          (8) TAX EXPENDITURES.—Section 1105(a)(16)  
20          of title 31, United States Code, is amended by strik-  
21          ing “the fiscal year” and inserting “each fiscal year  
22          in the biennium”.

23          (9) FUTURE YEARS.—Section 1105(a)(17) of  
24          title 31, United States Code, is amended—

1 (A) by striking “the fiscal year following  
2 the fiscal year” and inserting “each fiscal year  
3 in the biennium following the biennium”;

4 (B) by striking “that following fiscal year”  
5 and inserting “each such fiscal year”; and

6 (C) by striking “fiscal year before the fis-  
7 cal year” and inserting “biennium before the bi-  
8 ennium”.

9 (10) PRIOR YEAR OUTLAYS.—Section  
10 1105(a)(18) of title 31, United States Code, is  
11 amended—

12 (A) by striking “the prior fiscal year” and  
13 inserting “each of the two most recently com-  
14 pleted fiscal years,”;

15 (B) by striking “for that year” and insert-  
16 ing “with respect to those fiscal years”; and

17 (C) by striking “in that year” and insert-  
18 ing “in those fiscal years”.

19 (11) PRIOR YEAR RECEIPTS.—Section  
20 1105(a)(19) of title 31, United States Code, is  
21 amended—

22 (A) by striking “the prior fiscal year” and  
23 inserting “each of the two most recently com-  
24 pleted fiscal years”;



1 (B) by striking “for that year” and insert-  
2 ing “with respect to those fiscal years”; and

3 (C) by striking “in that year” each place  
4 it appears and inserting “in those fiscal years”.

5 (12) HOMELAND SECURITY.—Section  
6 1105(a)(35)(A)(i) of title 31, United States Code, is  
7 amended in the matter preceding subclause (I), by  
8 striking “the fiscal years for which the budget is  
9 submitted” and inserting “each fiscal year in the bi-  
10 ennium for which the budget is submitted”.

11 (13) EESA.—Section 1105(a)(36) of title 31,  
12 United States Code, is amended in the matter pre-  
13 ceding subparagraph (A), by striking “the fiscal year  
14 for which the budget is submitted” and inserting  
15 “each fiscal year in the biennium for which the  
16 budget is submitted”.

17 (14) VETERANS HEALTH.—Section 1105(a)(37)  
18 of title 31, United States Code, is amended by strik-  
19 ing “the fiscal year for which the budget is sub-  
20 mitted” and inserting “each fiscal year in the bien-  
21 nium for which the budget is submitted”.

22 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE  
23 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,  
24 United States Code, is amended by striking “each year”  
25 and inserting “each even-numbered year”.

1 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-  
2 FICIENCIES.—Section 1105(c) of title 31, United States  
3 Code, is amended—

4 (1) by striking “the fiscal year for” the first  
5 place it appears and inserting “each fiscal year in  
6 the biennium for”;

7 (2) by striking “the fiscal year for” the second  
8 place it appears and inserting “each fiscal year of  
9 the biennium, as the case may be, for”; and

10 (3) by striking “for that year” and inserting  
11 “for each fiscal year of the biennium”.

12 (e) CAPITAL INVESTMENT ANALYSIS.—Section  
13 1105(e)(1) of title 31, United States Code, is amended  
14 by striking “ensuing fiscal year” and inserting “biennium  
15 to which such budget relates”.

16 (f) PREPARATION OF BUDGET.—Section 1105(f) of  
17 title 31, United States Code, is amended—

18 (1) by striking “for a fiscal year” and inserting  
19 “for a biennium”; and

20 (2) by striking “that and subsequent” and in-  
21 serting “each fiscal year in such biennium and sub-  
22 sequent”.

23 (g) BUDGET JUSTIFICATIONS.—

24 (1) TITLE 31.—Section 1105(i)(1) of title 31,  
25 United States Code, is amended, in the matter pre-

1 ceding subparagraph (A), by striking “for each fiscal  
2 year” and inserting “for each biennium”.

3 (2) FFATA.—Section 3(b)(2)(A)(i) of the Fed-  
4 eral Funding Accountability and Transparency Act  
5 of 2006 (31 U.S.C. 6101 note) is amended by strik-  
6 ing “annual” and inserting “biennial”.

7 (h) SUPPLEMENTAL BUDGET ESTIMATES AND  
8 CHANGES.—

9 (1) IN GENERAL.—Section 1106(a) of title 31,  
10 United States Code, is amended—

11 (A) in the matter preceding paragraph (1),  
12 by—

13 (i) inserting after “Before July 16 of  
14 each year” the following: “and February  
15 15 of each even-numbered year”; and

16 (ii) striking “fiscal year” and insert-  
17 ing “biennium”;

18 (B) in paragraph (1), by striking “that fis-  
19 cal year” and inserting “each fiscal year in  
20 such biennium”;

21 (C) in paragraph (2), by striking “fiscal  
22 year” and inserting “biennium”; and

23 (D) in paragraph (3), by striking “fiscal  
24 year” and inserting “biennium”.

1           (2) CHANGES.—Section 1106(b) of title 31,  
2 United States Code, is amended by—

3           (A) inserting after “Before July 16 of each  
4 year” the following: “and February 15 of each  
5 even-numbered year”;

6           (B) striking “the fiscal year” and inserting  
7 “each fiscal year in the biennium”; and

8           (C) striking “submitted before July 16”  
9 and inserting “required by this subsection”.

10       (i) CURRENT PROGRAMS AND ACTIVITIES ESTI-  
11 MATES.—

12           (1) IN GENERAL.—Section 1109(a) of title 31,  
13 United States Code, is amended—

14           (A) by striking “On or before the first  
15 Monday after January 3 of each year (on or be-  
16 fore February 5 in 1986)” and inserting “At  
17 the same time the budget required by section  
18 1105 is submitted for a biennium”; and

19           (B) by striking “the following fiscal year”  
20 and inserting “each fiscal year of such bien-  
21 nium”.

22       (2) JOINT ECONOMIC COMMITTEE.—Section  
23 1109(b) of title 31, United States Code, is amended  
24 by striking “before March 1 of each year” and in-  
25 serting “within 6 weeks of the President’s budget

1 submission for each odd-numbered year (or, if appli-  
2 cable, as provided by section 300(b) of the Congres-  
3 sional Budget Act of 1974)”.  
4

5 (j) YEAR-AHEAD REQUESTS FOR AUTHORIZING LEG-  
6 ISLATION.—Section 1110 of title 31, United States Code,  
7 is amended by—

8 (1) striking “May 16” and inserting “March  
9 31”; and

10 (2) striking “year before the year in which the  
11 fiscal year begins” and inserting “calendar year pre-  
12 ceding the calendar year in which the biennium be-  
13 gins”.

14 **SEC. 5. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF  
15 APPROPRIATIONS ACTS.**

16 Section 105 of title 1, United States Code, is amend-  
17 ed to read as follows:

18 **“§ 105. Title and style of appropriations Acts**

19 “(a) The style and title of all Acts making appropria-  
20 tions for the support of the Government shall be as fol-  
21 lows: ‘An Act making appropriations (here insert the ob-  
22 ject) for each fiscal year in the biennium of fiscal years  
23 (here insert the fiscal years of the biennium).’.

24 “(b) All Acts making regular appropriations for the  
support of the Government shall be enacted for a biennium

1 and shall specify the amount of appropriations provided  
2 for each fiscal year in such period.

3 “(c) For purposes of this section, the term ‘biennium’  
4 has the same meaning as in section 3(12) of the Congres-  
5 sional Budget and Impoundment Control Act of 1974 (2  
6 U.S.C. 622(12)).”.

7 **SEC. 6. MULTIYEAR AUTHORIZATIONS.**

8 (a) IN GENERAL.—Title III of the Congressional  
9 Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended  
10 by adding at the end the following:

11 “AUTHORIZATIONS OF APPROPRIATIONS

12 “SEC. 316. (a) POINT OF ORDER.—It shall not be  
13 in order in the House of Representatives or the Senate  
14 to consider—

15 “(1) any bill, joint resolution, amendment, mo-  
16 tion, amendment between the Houses, or conference  
17 report that authorizes appropriations for a period of  
18 less than 2 fiscal years, unless the program, project,  
19 or activity for which the appropriations are author-  
20 ized will require no further appropriations and will  
21 be completed or terminated after the appropriations  
22 have been expended; and

23 “(2) in any odd-numbered year, any authoriza-  
24 tion or revenue bill or joint resolution until Congress  
25 completes action on the biennial budget resolution,

1 all regular biennial appropriations bills, and all recon-  
 2 ciliation bills.

3 “(b) APPLICABILITY.—In the Senate, subsection (a)  
 4 shall not apply to—

5 “(1) any measure that is privileged for consid-  
 6 eration pursuant to a rule or statute;

7 “(2) any matter considered in Executive Ses-  
 8 sion; or

9 “(3) an appropriations measure or reconcili-  
 10 ation bill.”.

11 (b) AMENDMENT TO TABLE OF CONTENTS.—The  
 12 table of contents in section 1(b) of the Congressional  
 13 Budget and Impoundment Control Act of 1974 is amend-  
 14 ed by inserting after the item relating to section 315 the  
 15 following:

“Sec. 316. Authorizations of appropriations.”.

16 **SEC. 7. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

17 (a) MANAGERIAL ACCOUNTABILITY AND FLEXI-  
 18 BILITY.—Section 9703 of title 31, United States Code, re-  
 19 lating to managerial accountability, is amended—

20 (1) in subsection (a)—

21 (A) in the first sentence by striking “an-  
 22 nual”; and

23 (B) by striking “section 1105(a)(29)” and  
 24 inserting “section 1105(a)(28)”; and

25 (2) in subsection (e)—

1 (A) in the first sentence by striking “one  
2 or”;

3 (B) in the second sentence by striking “a  
4 subsequent year” and inserting “a subsequent  
5 2-year period”; and

6 (C) in the third sentence by striking  
7 “three” and inserting “4”.

8 (b) PILOT PROJECTS FOR PERFORMANCE BUDG-  
9 ETING.—Section 1119 of title 31, United States Code, is  
10 amended—

11 (1) in subsection (d)(1), by striking “annual”  
12 and inserting “biennial”; and

13 (2) in subsection (e), by striking “annual” and  
14 inserting “biennial”.

15 (c) STRATEGIC PLANS.—Section 2802 of title 39,  
16 United States Code, is amended—

17 (1) in subsection (a), by striking “September  
18 30, 1997” and inserting “September 30, 2025”;

19 (2) in subsection (b)—

20 (A) by striking “five years forward” and  
21 inserting “6 years forward”; and

22 (B) by striking “at least every three years”  
23 and inserting “at least every 4 years”; and

24 (3) in subsection (c), by striking “section” the  
25 second place it appears and inserting “section, in-



1 including a strategic plan submitted by September 30,  
2 2025, meeting the requirements of subsection (a)”.  
3

3 (d) PERFORMANCE PLANS.—Section 2803(a) of title  
4 39, United States Code, is amended—

5 (1) in the matter preceding paragraph (1), by  
6 striking “an annual” and inserting “a biennial”;

7 (2) in paragraph (1), by inserting “for each fis-  
8 cal year during the biennial period” after “program  
9 activity”;

10 (3) in paragraph (5), by striking “and” after  
11 the semicolon;

12 (4) in paragraph (6), by striking the period and  
13 inserting “; and”; and

14 (5) by adding after paragraph (6) the following:

15 “(7) cover a 2-year period beginning with the  
16 first fiscal year of the next biennial budget cycle.”.

17 (e) COMMITTEE VIEWS OF PLANS AND REPORTS.—

18 Section 301(d) of the Congressional Budget Act (2 U.S.C.

19 632(d)) is amended by adding at the end “Each committee

20 of the Senate or the House of Representatives shall review

21 the strategic plans, performance plans, and performance

22 reports, required under section 306 of title 5, United

23 States Code, and sections 1115 and 1116 of title 31,

24 United States Code, of all agencies under the jurisdiction

25 of the committee. Each committee may provide its views

1 on such plans or reports to the Committee on the Budget  
2 of the applicable House.”.

3 (f) EFFECTIVE DATE.—

4 (1) IN GENERAL.—The amendments made by  
5 this section shall take effect on March 1, 2025.

6 (2) AGENCY ACTIONS.—Effective on and after  
7 the date of enactment of this Act, each agency shall  
8 take such actions as necessary to prepare and sub-  
9 mit any plan or report in accordance with the  
10 amendments made by this Act.

11 **SEC. 8. BIENNIAL APPROPRIATIONS BILLS.**

12 (a) IN GENERAL.—Title III of the Congressional  
13 Budget Act of 1974 (2 U.S.C. 631 et seq.), as amended  
14 by section 6(a), is amended by adding at the end the fol-  
15 lowing:

16 “CONSIDERATION OF BIENNIAL APPROPRIATIONS BILLS

17 “SEC. 317. It shall not be in order in the House of  
18 Representatives or the Senate in any odd-numbered year  
19 to consider any regular bill providing new budget authority  
20 or a limitation on obligations under the jurisdiction of any  
21 of the subcommittees of the Committees on Appropria-  
22 tions for only the first fiscal year of a biennium, unless  
23 the program, project, or activity for which the new budget  
24 authority or obligation limitation is provided will require  
25 no additional authority beyond 1 year and will be com-

1 pleted or terminated after the amount provided has been  
2 expended.”.

3 (b) AMENDMENT TO TABLE OF CONTENTS.—The  
4 table of contents in section 1(b) of the Congressional  
5 Budget and Impoundment Control Act of 1974 is amend-  
6 ed by inserting after the item relating to section 316, as  
7 added by section 6(b) the following:

“Sec. 317. Consideration of biennial appropriations bills.”.

8 **SEC. 9. REPORT ON TWO-YEAR FISCAL PERIOD.**

9 Not later than 180 days after the date of enactment  
10 of this Act, the Director of the Office of Management and  
11 Budget shall—

12 (1) determine the impact and feasibility of  
13 changing the definition of a fiscal year and the  
14 budget process based on that definition to a 2-year  
15 fiscal period with a biennial budget process based on  
16 the 2-year period; and

17 (2) report the findings of the study to the Com-  
18 mittee on the Budget of the House of Representa-  
19 tives and the Committee on the Budget of Senate.

20 **SEC. 10. EFFECTIVE DATE.**

21 Except as provided in sections 7 and 9, this Act and  
22 the amendments made by this Act shall take effect on Jan-  
23 uary 1, 2025, and shall apply to budget resolutions and  
24 appropriations for the biennium beginning with fiscal year  
25 2026.